

**EEHW COMMITTEE MEETING**  
**September 19, 2013**  
**5:30 P.M.**

**MEMBERS PRESENT**

Chair Tim Dudley  
Jerry Potts  
Kevin Greenfield  
Merv Jacobs  
Phil Hogan  
Patty Cox

**MEMBERS ABSENT**

Kevin Meachum

**COUNTY PERSONNEL PRESENT**

Mike Baggett, States Attorney Office  
Sheree Zalanka, Health Dept.  
Kris Horton, Animal Control  
Julie Aubert, Health Department  
Denny Crowley, Mental Health Board  
Deb Garrett, Environmental Management

Jeannie Durham, County Board Office

The meeting was called to order by Chair Tim Dudley at the Macon County Office Building.

**MINUTES**

Jerry Potts made a motion to approve the August 15, 2013 minutes, seconded by Kevin Greenfield, motion carried 6-0.

**CLAIMS**

Patty Cox made a motion to approve the claims as presented, seconded by Merv Jacobs, and motion carried 6-0.

**ZONING**

None

**SUBDIVISIONS**

Angela Sarver reported that the Planning & Zoning Director was out of town attending some training, so she would be presenting this evening.

**Cecil's Sunnyside Place a 2 lot minor subdivision:**

This is located on Sunnyside Road in Decatur Township and involves 3.898 acres. The property is zoned R1, single family residential. The owner wants to divide the 3.289 acres into two lots. One lot will consist of one acre and the other lot will consist of 2.898 acres. In the Macon County Zoning Ordinance, the definition of a lot states that the lot shall abut on a street or place for at least 60% of the lot's width prescribed for the district in which it is located. Being zoned R1 with a minimum road frontage of 100' and 60% of that required road frontage is 60'. In order to get these lots to meet the subdivision requirements, lot one has to be 72' of road frontage and lot 2 has to be 60' of road frontage. All documents and certification has been reviewed and signed by all entities involved. Staff recommends approval of this subdivision.

Jerry Potts made a motion to approve. Kevin Greenfield asked if there were any objections. Angie said no. Kevin Greenfield seconded the motion and the motion passed 6-0.

## **ZONING**

None

## **REPORTS**

### ***Veterans Assistance***

Kathy is excused tonight, but there is going to be a spaghetti supper at the American Legion Post 105 on Sept 28 from 6 to 8 p.m. It is all you can eat for \$7.

### ***Planning & Zoning***

Jennifer is excused.

### ***Health Department***

#### ***Macon County Board Resolution Approving Increase in Appropriations in the FY13 Health Fund Budget for In Person Counselor Grant***

Sheree Zalanka reported that the Illinois Public Health through a grant awarded through the Administrator's Association is providing grant funding to assist eligible Illinois residents enroll in new coverage options and affordability programs made available through the Federal Affordable Care Act. With a single application, people will be able to see if they qualify for expanded adult Medicaid, Children's Health Insurance Program and tax credits cost sharing assistance for insurance purchased through the health insurance market place. In addition, plans cannot deny coverage because of a pre-existing condition. Open enrollment begins October 1<sup>st</sup> and ends March 31<sup>st</sup>. Two counselors will be hired. The total award is \$135,514 and for FY13, it will be \$33,700.

Jerry Potts asked if it was temporary hiring. Sheree said yes, it is only supposed to last a year. Merv asked who was administering the program. Sheree directed questions about the program to Julie Aubert, the Administrator, or Amy Resor, the Director in charge of this program. Merv explained that he had asked because he had received phone calls from a lady trying to set up an appointment with him, as Supervisor of South Wheatland Township, to do some kind of a program for the underprivileged. The three letters in the Resolution, the ACA were mentioned. Patty Cox said she had also gotten a phone call.

Jerry Potts made a motion to approve sending on to the Finance Committee with a recommendation for approval, seconded by Patty Cox, and motion carried 6-0.

#### ***Macon County Board Resolution Approving Increase in Appropriation in the FY13 Health Fund Budget for Year End Additions & Cleanup***

Sheree said the Health Department is faced with budgeting challenges throughout the year because they have so many grants that fall on different fiscal years than ours. Towards the end of the year a cleanup has to be done. A big portion of this resolution is to add a lot of small grants that have been received. Other changes include an increase in vaccine supply and revenue for the Decatur Health Clinic and dental equipment expenses to be paid for with the dental Medicaid match funds received. The revenue increase is \$307,000 and the expense

increase in \$203,000. Revenue is increasing significantly more than expense. Tim explained that they are grant timing issues.

Patty Cox made a motion to approve sending on to the Finance Committee with a recommendation for approval, seconded by Jerry Potts, and motion carried 6-0.

### ***Animal Control***

Kris Horton distributed the Animal Control report.

### ***Environmental Management***

Deb Garrett handed out a flyer. IEPA is funding 3 hazardous waste collections this fall. Macon County was not picked again this year, but we agree to market the information. A lot of PSA's, direct mailings, and emails have been done so that residents here can take advantage if they want to. She said it would be helpful if anyone had places to display the information.

Deb presented a review of the Celebration efforts. This year, there were a huge amount of Tate & Lyle and ADM volunteers. Advanced Disposal was asked to drop four of the 4 yard dumpsters off for the vendors to use for cardboard recycling. Next year, we'll have to go to 6 because they were overflowing at all locations. Having the vendors take care of their own cardboard recycling really cut down on hours and labor. The total recycled was only 1370 which is a decrease to last year. That is probably directly related to the temperatures being very mild at the Celebration.

### ***Regional Office of Education***

No report

### **Citizen's Remarks**

Shirley Stanley, President of the Decatur Macon County Animal Shelter Foundation, stated that since the last meeting, Fido Scurry had been held in Fairview Park on September 7. The people who came loved it. There was great publicity from the media. She said she wished the numbers had been greater. This is the 13<sup>th</sup> year and it is evident that the outreach needs to be spread so more people are contacted to participate. The Sheriff's Department with the dogs were there. They were also at Tour de Paws. It is so popular and people love that. Recycling at Fido Scurry made the clean up a lot less. There were a lot of Milikin students there to help and the park was left as clean as when we arrived.

There are going to be two blessings coming up which will involve the community. The first will be on the Feast of St. Francis at St. Mary's Hospital in the parking lot right outside the Cancer Care Center at 5 p.m. It is open to the public. Fr. Nick, the Chaplain at St. Mary's will do that one and the blessing on Sunday, October 6 at Fido Scurry Dog Park at 2 p.m.

Whiskers & Tails is on November 2 and everyone is welcome. It will be at the Country Club of Decatur and will include great music and excellent food.

Plans for the new Cat Colony are being reviewed by the Building Commission and the Foundation. Pending the termination of that review, plans will go out for bids. Hopefully, that

will be in the next few weeks. Donations are still coming in. It is going to happen, for sure. There are a lot of people who are excited about it and looking forward to that.

## **OLD BUSINESS**

### **Budget Proposals**

**Mental Health Board** – Denny Crowley stated that LeAnn Schumaker, the Chief Financial Officer who is in her 6<sup>th</sup> year with the board, was also present at the meeting with him. Denny stated that he was present requesting a levy recommendation and not a budget approval. The Mental Health Board has approved the budget. Tonight is the 26<sup>th</sup> time Denny has presented to Mental Health Board's tax levy request to the County. The Mental Health Board is an independent unit of county government created by a citizen referendum in 1965. The Mental Health Board does not use any Macon County general fund dollars. The County Board has two functions related to the Mental Health Board by State Statute. One is to appoint members to the 9 member board and the other is to approve the Mental Health Fund Tax Levy. EEHW is being asked to approve a tax levy of \$2,445,594. This is almost \$17,000 less than the \$2,462,288 approved by the County Board last year. It is important to note that only \$2,374,383 was generated due to the drop in the assessed valuation. With that drop, due to the fact that our maximum tax levy rate is 1.5. There was an increase of \$62,095, which was the first increase in the tax levy for the Mental Health Board in three years. It was almost \$88,000 less than the approved amount. A major reason for the increase last year was the County desiring to sustain a continued Mental Health Court after the federal grant ended. Besides the increase being lower than expected, the other thing being dealt with at the Mental Health Court is that the fee revenue will be only 26% of what was projected at that point in time. The Mental Health Board, in spite of the revenue shortfalls, recognizes that Mental Health Court is a county priority and we are and will provide sufficient revenue for the continued operation of Mental Health Court. We will do that out of our fund balance either by redirecting funds from other programs or increasing other sources of revenue. If the approved tax levy exceeds the legal maximum, the tax rate of 1.5, we need to recognize that it is automatically reduced to the legal maximum. The owner of a house assessed at \$120,000 paid \$60 in property tax for Mental Health purposes last year. This is the same amount that the owner of a house assessed at \$120,000 in 2008 paid. If this request is approved by the full County Board, it would be the same amount that an owner of a house assessed at \$120,000 would pay in 2014. The Mental Health Board's financial year is different than the County's fiscal year. It is July 1 to June 30. Overall expenses are a little more than \$4.7 million with only 6% going to administration. The average for Mental Health or 708 Boards who are in the state association is 14.86%. This means your Mental Health Board puts a little over \$400,000 into services that the typical 708 Board would not. The Board currently purchases 57 services from 24 different providers and in a pull of funds for 6 different services directly provides funding directly to families or residents for certain services. Additionally, \$236,327 of these funds support services in other County offices. We put \$54,000 into Court Services, \$67,000 into the State's Attorney's Office, \$70,000 into the Sheriff's Office. Some of the Sheriff's Office funding relates to two counselors funded by the Mental Health Board at Heritage so there are counselors in the County Jail and \$35,000 goes to the Public Defender's Office. This is an increase of about \$100,000 from last year, but that relates to taking over the Mental Health Court. The Mental Health Board had the privilege of leading a local coalition applying and competing for a care coordination grant. There is a state law that 50% of all individuals on Medicaid need to be in managed care or care coordination by January 1, 2014.

That will likely increase over time. The Coalition has both hospitals, CHIC, SIU Family Practice, the Public Health Department, Heritage Behavioral Health and the Decatur Housing Authority applying for the Care Coordination Grant. Different than managed care, we would not approve or reject services, but coordinate services between the different providers. The key is that 15% of Medicaid recipients use 85% of Medicaid dollars. Those 15% fall into five different chronic disease categories or multiple categories. The RFP came out looking for someone to coordinate the AABD Medicaid for the seriously mentally ill. We are competing against 70 organizations. We were one of five awarded the funds in the state. We beat the University of Chicago, Northwestern and some serious competitors. We got the State Contract two weeks ago and have started funding. The reason for both hospitals being at the table is that they like this idea. With the changes in rules and regulations, if somebody on Medicaid is rehospitalized within 30 days, the hospitals will have to serve them, but they will not be paid. The same applies to the emergency room. We will have care coordinators at the hospitals, in the clinics and they see us as a crucial way to help them stay financial solvent.

The three year performa was passed out and Denny explained that they have this because they are actually competing with Molina Health Care and Health Alliance. The state has asked them the coordinate all AABD Medicaid, not just the seriously mentally ill, and to pick up some of the surrounding counties. The theme is to let us take care of our own instead of managed care companies making profits. Let us make that profit and that money will be used to fund additional services in Macon County. The three year performa is conservative and it shows that almost \$4 million will be brought over into Macon County with at least \$2 million of that going into salaries. Fifteen to twenty professional jobs will be created. If this is made to work and increased good outcomes are shown and Medicaid costs are held even, this will be more than a three year contract and it will continue. We will probably be asked to extend the area if this is made to work. The key is that it centers in Macon County and benefits all the providers in Macon County. Startup expenses will be recaptured and in year three, \$250,000 will be generated and stay in the community and will fund additional services. An award is expected for the care coordination of the complex child, which there are 400 in Macon County. This could increase this operation by a half million. We can generate more revenue than this by signing up enrollees and both hospitals are in the process of signing up all their physicians to be part of the network. We are basically running a health plan with all the key agencies in the community. We will make it work and will bring additional resources to Macon County. That \$4 million, even on a conservative economic theory, will turn over 2 ½ to 3 times in the County. That is the reason for the increases in revenue that you see on the service side.

In annualized, localized services, the total local property tax levy goes to services and does not support any kind of administrative expenses. The fund balance is within the healthy range recommended by the State. This is the reason we can keep Mental Health Court going and the reason we can start other things such as Care Coordination. Overall, it is \$1.7million. The fixed asset fund is \$139,000. Not a single tax dollar went into the fixed asset fund or Capital Fund. That was created from a school building we had for 30 years. In the last two decades, the Mental Health Board has not spent a single dollar of tax money on the purchases of computers or equipment because of this fund. In the Operating Fund, there is assigned and unassigned. The assigned is expenses that that part of the fund balance can only be spent on those expenses. That's our budget deficit. That's a little fund for tax protest. That's for liability. We've learned

that if we are ever sued, an attorney is needed. The insurance company will decide if the coverage is there or not and it would be a month before the insurance company can be gotten involved. Overall, we are 4.2 months with 3.5 months for the unassigned. The Board created a pull of 2.5% of possible raises, but not automatic. That is based on what we thought was in the union contract. If the County, overall, decides on no raises, Denny will come back and say they will forego the raises, if every other department has to forego raises. Denny explained that they are asking for a levy that they don't think they will get, but they want to make sure if the projections about the decrease in assessed valuation is not as bad as projected or if magically new growth appears, those dollars can be captured.

Tim Dudley asked if the levy they are asking for is the same as last year. Denny said they are asking for less than what was approved last year, but they did not receive what was approved last year because of the decrease in assessed valuation and the fact that they were at the maximum levy rate. If what is approved, exceeds the maximum tax levy rate, the County Clerk automatically adjusts it down to the legal maximum. There was a period of time about 8 or 9 years ago, that they were at the maximum for two to three years. This is how it was approached with the County Board's approval. The best estimates at this point in time are to expect another 2% decrease in assessed valuation countywide. Denny said that they are fully prepared that they may not even get the \$2.3 million that was received this year. That is the reason they are attempting to maximize other resources. The Medicaid match that is being brought in is being maximized and everything is being done that can be to bring in other resources that can be used.

Kevin Greenfield asked if the County is getting into private sector business? Denny said that if a managed care company was formed, yes. The request for proposals from the State was specifically for not for profit providers or units of government to create care coordination units. That is why we decided to go for it. We happen to be competing with managed care companies. The state wants to contrast the difference between managed care company impact on health outcomes and Medicaid costs versus the care coordination approach. Either the state of Washington or Oregon has a special federal pilot where they are care coordinating all of Medicaid. There was a ten year Medicare study on care coordinating Medicare benefits that showed if you care coordinate everybody, you don't save money. But, if you care coordinate the high risk, then you save money. We wouldn't have jumped in as a managed care company and we would not have jumped in if there was not a specific request for not for profit in governmental units. We are piloting a model. Kevin asked how long it would be in place. Denny replied three years and they actually have a three year state contract. To continue that, they need to show that including their expenses that the cost to Medicaid for the pull of lives they have has not increased or that it has decreased. The other part of the contract is that if those costs can be significantly decreased, part of what is saved may come back.

Kevin asked Mike Baggett, Assistant State's Attorney, a question. He said that tonight the committee was going to approve recommending that the Mental Health Board levy be set – not approve their budget. Mike said that was correct. The County Board does not have the authority to set the Mental Health Board's budget. Kevin asked what the difference is between the Mental Health versus the Health Department. Mike said the Mental Health Board is set up under a different Statute. The Health Department and the Board of Health are set up under a Statute, but they are a subsidiary to the County Board in certain regards. They do have some independent

powers, but the Mental Health Board doesn't have that kind of obligation to report or defer to the County Board. It relies on the County Board to set its tax levy and that is about it. Denny said that they do respect the County Board's policies and wishes in relationship to the budget. If the County Board ever had serious objection to how the budget is done, they would pay attention to that.

Merv asked Denny what he was asking them to do. Denny said to recommend the levy to the Finance Committee. Merv so moved, seconded by Jerry Potts and the motion carried 6-0.

Jerry Potts informed the committee that the Codification project is still ongoing.

**NEW BUSINESS**

None

**CLOSED SESSION**

None

**NEXT MEETING**

October 17, 2013

**ADJOURNMENT**

Jerry Potts made a motion to adjourn, seconded by Phil Hogan, the motion carried 6-0 and the meeting was adjourned at 6:05 p.m.

*Minutes submitted by Jeannie Durham*  
Macon County Board Office